

17 March 2022

Dear **European Commission President Ursula von der Leyen**,  
Dear **Executive Vice-President Margrethe Vestager**,  
Dear **Vice-President Věra Jourová**,  
Dear **Vice-President Dubravka Šuica**,  
Dear **Commissioner Ylva Johansson**,  
Dear **Commissioner Thierry Breton**,  
Dear **Commissioner Margaritis Schinas**,

*cc: Commission President Head of Cabinet Bjoern Seibert and Commission President Digital Adviser Anthony Whelan; Executive Vice-President Vestager Head of Cabinet Kim Jørgensen and Deputy Head of Cabinet Christiane Canenbley; Vice-President Jourová Head of Cabinet Renate Nikolay and Deputy Head of Cabinet Daniel Braun; Vice-President Šuica Head of Cabinet Colin Scicluna and Deputy Head of Cabinet Deša Srsen; Commissioner Johansson Head of Cabinet Åsa Webber and Deputy Head of Cabinet Tom Snels; Commissioner Breton Head of Cabinet Valère Moutarlier and Deputy Head of Cabinet Lucía Caldet; Commissioner Schinas Head of Cabinet Despina Spanou and Deputy Head of Cabinet Natasha Bertaud*

**Re: Protecting digital rights and freedoms in the Legislation to effectively tackle child abuse**

Tackling the online dissemination of child sexual abuse and exploitation material (CSAM) is an important part of the broader global fight to protect young people from sexual abuse and exploitation. In particular, this fight requires a comprehensive approach by governments and companies to prevent such egregious crimes before they happen. In the context of **the upcoming EU legislation to effectively tackle child abuse**, we urge the Commission to ensure that people's private communications do not become collateral damage of the forthcoming legislation.

As the shocking events of the past three weeks have emphasised, **privacy and safety are mutually reinforcing rights**. People under attack depend on privacy-preserving technologies to communicate with journalists, to coordinate protection for their families, and to fight for their safety and rights. Equally in peacetime, people's ability to communicate without unjustified intrusion - whether online or offline - is vital for their rights and freedoms, as well as for the development of vibrant and secure communities, civil society and industry.

**We strongly believe that we need to work together to find long-term solutions to the dissemination of CSAM online which are based in evidence and are respectful of all fundamental rights and the rule of law.** We believe that resorting to quick 'silver bullet' technological 'solutions' are not only ineffective, but may result in unintended consequences for the privacy and confidentiality of every single person's communications, including those of children and survivors of abuse.

Experts agree that there is no way to give law enforcement exceptional access to communications that are encrypted end-to-end without creating vulnerabilities that criminals and repressive governments can exploit.<sup>1</sup> As the recent Pegasus scandals have shown, the unfettered tapping of people's devices poses huge risks to journalists, politicians, human rights defenders and the preservation of democratic society.

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<sup>1</sup> <https://arxiv.org/abs/2110.07450>

We, the undersigned 35 organisations, therefore call on the European Commission to ensure that the forthcoming legislation respects at a minimum a set of 10 cumulative human rights principles<sup>2</sup>, of which we would like to highlight the following:

1. **No mass surveillance:** There must never be the generalised, automated scanning of everyone's private communications, as this is a practice that is inherently disproportionate under EU law. The Legislation to effectively tackle child sexual abuse must not compel service providers to take steps or to ensure outcomes that would in effect force them to conduct such practices;
2. **Interventions into people's private communications must be targeted on the basis of individual-level suspicion:** Any intrusion into private communications must be made on the basis of specific, reasonable and individual-level suspicion as prescribed by the law and with judicial oversight in order to be justified;
3. **Measures must be the least privacy-invasive and be limited to detecting CSAM only:** In order to ensure this, the European Data Protection Board (EDPB) should provide guidance on appropriate technologies. Measures which break or undermine encryption (such as Client-Side Scanning); which are experimental or inaccurate; or which create cybersecurity risks will always create far more problems than they can solve.

Civil society organisations have helped to shape the General Data Protection Regulation (GDPR), the upcoming ePrivacy Regulation, and preventing illegal data retention rules. We believe, therefore, that closer collaboration on the forthcoming proposal would help ensure a legislation that is effective, necessary and proportionate for its purpose. This could also help **avoid litigation that could strike down parts of the future Regulation, if it were to compel service providers to intrude on people's private communications without justifiable suspicion.**

As human rights advocates with expertise in technology, we reiterate the inherent limitations of any tech-based 'solution' to complex criminal problems like the dissemination of CSAM, which require a holistic approach. In achieving the goal of protecting children, including preventing the creation of CSAM in the first place, we suggest exploring social and human interventions at least as intensively as technology-based ones.

In a society which respects democracy and the rule of law, governments cannot take measures *at any cost*. **And in a world in which every aspect of our lives is increasingly digital, measures that jeopardise the privacy and confidentiality of communications will only become more dangerous.**

We hope our comments help you in the final steps in the preparation of the legislation. We are at your disposal to provide support and advice on this file.

Signed,

European Digital Rights (EDRi)  
ApTI (Romania)  
Big Brother Watch (UK)  
Bits of Freedom (The Netherlands)  
Centre for Democracy & Technology (CDT) (International)  
Committee to Protect Journalists (CPJ) (International)

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2 <https://edri.org/our-work/chat-control-10-principles-to-defend-children-in-the-digital-age/>

Data Rights (The Netherlands / European)  
dataskydd.net (Sweden)  
Defend Digital Me (UK)  
Deutscher Anwaltverein (DAV) (Germany)  
Deutsche Vereinigung für Datenschutz (DVD) (Germany)  
Digitalcourage (Germany)  
Digitale Gesellschaft (Germany)  
Državljan D/Citizen D (Slovenia)  
Electronic Frontier Foundation (EFF) (International)  
Electronic Frontier Finland (Effi)  
Entropia (Germany)  
European Center for Not-for-Profit Law (ECNL)  
European Sex Workers' Rights Alliance (ESWA)  
Foundation for Information Policy Research (FIPR) (UK / European)  
Global Voices (the Netherlands / International)  
Homo Digitalis (Greece)  
Internet Society Catalan Chapter (ISOC-CAT) (European)  
ISOC Brazil - Brazil Chapter of the Internet Society (Brazil)  
IT-Pol Denmark  
LGBT Technology Partnership (International)  
Ligue des droits humains (Belgique)  
Mnemonic (Germany / International)  
Open Governance Network for Europe  
Open Rights Group (ORG) (UK)  
Privacy and Access Council of Canada  
Privacy International (PI)  
Ranking Digital Rights (International)  
Tech for Good Asia  
Vrijschrift.org (The Netherlands)